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and to provide an effective means of limison between the MME and other covernmental and private agencies on questions of civil defense."

Mr. Aussell J. Ropley was appointed CCMP Director, being responsible directly to the Secretary of Lefense.

- 2. A comprehensive report, "Civil Defense for Sational Security," was submitted by the Director of DCDP to the Secretary of Defense on Sotober 1, 1948. This report commonly referred to as the "Sopley Report," recommonded establishment of a permanent Office of Civil Defense in the NEE to be responsible for both the planning and operational aspects of civil defense in accordance with a detailed scheme outlined in the Report. This included direction and coordination at the Federal level of the work of state and local civil defense organizations. The recommendations of the Bopley Report were not put into effect. The UCDP continued to function in its planning capacity until recontly.
- 3. By Presidential directive of Earch 3, 1949 the Mational Security Resources doard was instructed "to assume * * * * * * leadership in civil defense planning and to develop a program which will be adequate for the Mation's needs." The Presidential directive stated "Under present conditions are essential need of the Federal Soverment in the area of civil defense is peacetime planning rather than operation of a full-scale civil defense program. Therefore I see no need to establish at this time a permanent organization, such as a proposed Office of Civil Defense. Rather, I see a definite necessity to continue planning for civil defense and an immediate need to fix in a responsible agency definite leadership for such planning. Since placetime civil defense planning is related to, and

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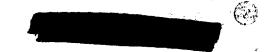
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a part of, over-all mobilization planning of the Nation in peacetime, I have concluded that the NSRB, which is charged with advising me concerning the coordination of such over-all mobilization planning, is the appropriate agency which should also exercise loadership in civil defense planning."

- In accordance with a directive from the Acting Chairman, USRB, dated
 March 29, 1949, "A Report on Civil Defense Planning" was prepared by the
 Office of Mobilisation Procedures and Organization, MSRB. This report,
 generally referred to as the "Gill Report" summarized the current situation
 as of May 1949 with respect to Federal Government civil defense thinking
 and activities. As an aid to the preparation of the Gill report, ACC
 emong other concerned agencies was asked to contribute a statement as to
 its activities in civil defense. This statement is attached as Appendix to
 The Gill Report envisaged the broad field of civil defense as comprised
 of the following separable functions:
 - (1) Civilian participation in active defense
 - (2) Wartime disaster relief
 - (3) Peacetime disaster relief
 - (4) Interval security
 - (5) Volunteer war activities

The Report recommended that "primary responsibilities" for the first was functions only be made at this time to the appropriate agencies—the MHE in the case of (1) above and the General Services Administration in the case of (2). The ARC is included as one of several "participating agencies" associated with the GSA in its primary responsibility for wartime disaster relief. The "participating agencies" were asked to submit to "SRB directly, personne on those proposals. The reply of ARC is contained in a letter from Engireer



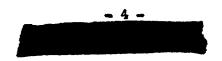
Lilianthal to Mr. Steelman, dated July 7, 1949, stating in part:

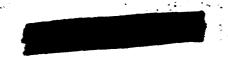
The note the proposed assignment to the GSA of primary planning responsibility in the immdeiate future for warting disaster relief and the listing of the ASC as a participating agency in this planning program. The Cormission will, of course, be glad to assist the BSA in the fulfilment of its responsibilities....

The Cormission feels that it can make an important contribution...

...by making available to the GSA technical information on which planning for disaster relief against radiological warfare must necessarily be based.....We anticipate that the Commission's role in civil defense planning will be in large measure one of supplying information to other agencies with primary responsibility for civil defense planning."

The full text of this letter is attached as Appendix B.





In planning and preparing for defense against atomic warfare civilian communities need facts about:

- a. damage caused by atomic weapons to persons, structures, highways, utility services;
- b. after-offects from radiation released by atomic weapons
- c. protection of people, structures, services against damage
- d. relief of suffering, restoration of services, decontamination of areas, etc., after atomic attack.

atomic warfare. Research and study developing such facts have been carried on by the Manhattan Engineer District and subsequently by the Atomic Energy Commission and by a number of agencies of the Department of Defense. Some of the results of the studies have been classified and restricted in distribution; other results are unclassified or have been declassified.

The Atomic inergy Commission has continued to carry on such studies and publish the results under the apprepriate classification, as did the Nanhattan district. More than 400 documents issued by the NED or the AEC are useful in civil defense planning and operations. Some 160 of these are unclassified or have been declassified. The majority have been published in professional and technical journals and most of the medical and biological work will be included in the National Suclear Energy Series of volumes. If the national interest demands it, some or all of the remaining 240, after careful editing for sociality may be declassified. In addition, several hundred other classified studies provide background information.

Many of the classified papers already have been made available to selected officials and to spencies entitled to such information. In the case of medical papers -- about 90 percent of all in this category are unclassified -- 1200 hospitals and institutions regularly receive the material.

Papers and reports developed by the AED and ALC which are of especial value in civilian defense includes material in the following categories:

MALIATION DETECTION

RADIATION PROTECTION

RADIATION SICKNESS (Biological and Medical Effects)

SHIELDING AGAINST RADIATION

EFFECTS OF ATOMIC BOMBINGS ON MIROSHIMA AND NAGASAKI

CITY AND INDUSTRIAL VILHERABILITY TO ATOM BOMBING

PECONTA HEADION AND DISPOSAL OF RADIOACTIVE ATERIALS

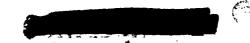
A bibliography of these reports is attached as appendix C

In addition to the 400-odd studies putting special emphasis on those subjects, there are scores of other papers which will have partial bearing on matters of particular concern to civilian defense. These are not included in the bibliography.

other Jovernment agencies, particularly the military, have published extensive material valuable in this field. The Mavy has issued raciological safety regulations for orientation and safety of maval personnel. The Javy has issued more than 50 classified studies or reports on radiological decontamination. The Radiological Defense Division of the Armed Forces Special Meapons Project has collected and assisted in the preparation of training materials. The Army has issued, among others, "Muclear Physics for the Medical Office is," (unclassified). An EC Panel on Radiological Marfare with both millions, and scientific members has prepared an extensive report on this subject, maken is

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classified. The United States Strategic Bombing Survey reports on "The Effects of Atomic Bombs on Miroshima and Magasaki," are in four classified and one unclassified volume. A bibliography of publications and



reports of this type is attached.

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This official compilation and publication of information has been supplemented, and greatly enlarged, by a vast outpouring of published material by private groups and in popular and technical magazines. The titles in this field run into thousands. A few of the more significant titles include:

"America Can Be Made Bomb Resistant," in the Coast Artillery Journal, "Industrial Vulnerability to Bombing," in the Military Engineer, and the "General Report of the Atomic Bomb Casualty Commission." A selected bibliography indicating the content of this type of informational publication is attached as Appendix D.

As this summary indicates, much saterial of greater or lesser value to civilian defense, is steadily being prepared and published.

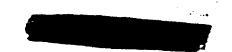
The process of compiling material that will be valuable to those concerned with defense against atomic attack goes on continuously. As was reported to the Congress in the Fifth Semiannual Report of the Commission, a joint NME-AEC project undertaken by the Los Alamos Scientific Laboratory calls for preparation of a handbook on the effects of atomic weapons. The 20 chapters of this volume are now in first or second draft. There is a large problem of declassification to be solved before the volume can be published.

The project was first proposed by a joint NME-AEC Weapons Effects
Classification Board. Its purpose was to aid in establishing limits on the
unclassified areas of information on weapons effects, and to assist developing
programs both for military training and for civil defense. The basic scientific
and technical data on which the Handbook draft is based are available in
classified or unclassified form in voluminous reports within the Commission
and the Department of Defense.

The individual chapters have been done by 21 experts in various flelds.







Their drafts are being reviewed by AEC and military personnel, some 300 copies having been distributed for this purpose. An experienced editor of technical books is editing them into final form for concurrence of the authors, approval of the Commission and the Department of Defense, and publication. If possible, the final technical volume will be published in its entirety as an unclassified document. If it is impossible to declassify some information deemed vital, the whole volume will be published in classified form, with an abridged volume in unclassified form. The Commission is preparing public informational materials based on the content of the approved draft chapters. The general content of the draft volume covers:

Atomic explosions, what they are and how caused
The detailed technical nature of an explosion
The effects of air, water and ground bursts

The kinds of construction which will resist atomic explosions

The importance of weather in the use of atomic bombs

The heat and radiation of atomic explosions

Types of materials most vulnerable to the heat and blast of atomic explosions

The theory of detection of radiation, the instruments used, how they work, what they cost, and their availability

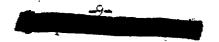
The distribution and absorption of gamma rays in atomic explosions

The hazards of radioactive contamination

Decontamination; methods that may be used to get rid of the after-effects on atomic bomb explosions

Radiological warfare

Contemiration of underwater organisms by underwater blasts



Medical aspects of atomic bomb explosions; estimates of what may happen in a bomb attack on a city

Problems of organization for civil defense against atomic warfare

Radioactive contamination from underwater atomic explosions including possible effects of an atomic bomb exploded beneath the waters of New York Harbor

A half-dozen technical and scientific appendices will be a part of this volume to extend the usefulness for the professional reader.

and is useful in the main to technicians. It must be interpreted and applied to be of direct value to non-professional people. A considerable amount of the material is useful to non-professional people engaged in civil defense planning and operations. All is available in its present preliminary form under appropriate classification.

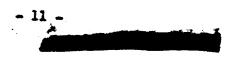
In the process of proparation at present are four unclassified papers and manuals that will give aid to specific groups in specific lines of subject matter related to civil defense. These include:

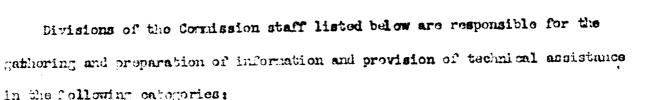
- 1. A paper for doctors on the treatment of persons exposed to radiation.
- 2. A paper for the engineering profession and construction industry.
 "Atomic Bombs vs Buildings."
- 3. A manual for operation and maintenance of monitoring instruments with standards of telerance.
- 4. A paper on decontamination.

Responsibilities of Commission Staff for Civil

Dofense Aid

The Division of Biology and Medicine has responsibility for the coordination of activities of the Cormission and contractors which have a bearing on civil defense, and for limison between the Cormission and the Government planning and operating agencies in the field — MSNB, GSA, etc. The Division has designated one officer as fully responsible for coordination and limison. This is as recommended by the Cormission's Advisory Committee on Biology and Medicine which has maintained a close interest in the relation of the Commission's program to civil defense and periodically makes recommendations for strongthening of lines of activity which will be of service in mivil defense.





(1) Blast effects on structures and utilities

Division of Engineering Division of Biology & Modicine

- (2) Smeilding and shelters
- (3) Blast offects on personnel
- (4) Burns
- (5) Ionizing radiation injuries
- (6) Radioactive decontamination
- (7) Hedical care for easualties and refugees
- (3) Radiological safety detection and measure-
- (9) Educational and information programs

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Same as (1)

Division of Biology & Medicine

Division of Biology & Medicine Division of Engineering

Division of Biology & Medicine

Division of Production Division of Biology & Medicine

Division of Public and Technical Information Service Division of Biology & Medicine

Corression Activities Relpful in Civil Defense

In the course of its planning and operations, both in the production and the research fields, the Cormission has developed many projects and activities that can give aid in general civil defense. It has been necessary, of course, to formulate programs of relief as protection against possible atomic weapons attack on Cormission installations. This has been done, and the general outline of the plans, which are classified, can be made available for aid in civil defense planning. Radiation detection instrument stocks have been accumulated and crews trained to use them at the major installations. This also is a resource for civil defense. In general activities of this sort bearing on civil defense the Cormission has:

- 1. Reviewed the hazards that might exist in its own installations in event of an atomic disaster or attack and considered the best ways of meeting them. Special studies have been made of Oak Ridge, Hanford, and the Washington office, as presenting problems of fairly typical nature.
- 2. Studied and determined upon and is assembling sample quantities of types radiation detection instruments for use in event of an emergency.
- 3. Initiated organization of groups of emergency monitoring personnel in
 Atomic Emergy Commission major installations, prepared to make radiation
 hazard surveys on any area attacked.
- of atomic explosions on man, eminals, plants, and physical structures.

 Enowledge gained from September 1945 up to now from Hiroshima and Nagasaki is of great value, as are the Hikini and Eniwetok data. The forthcoming Eniwetok tests are being planned to fill in gaps in that knowledge and to orient it in torms of modern types of bombs.
- 5. Carried om (and is continuously emphasizing) research in the effect of radiation on living matter and its constituents. This is being done both in Atomic Emergy Commission, university, hospital, and other research laboratories. This work is essential to any attempts toward protection or treatment.
- 6. Cooperated with the HAM in providing data for and reviewing the Hopley Report on Civil Defense Planning.



- 8. Engaged in a fellowship program which includes the medical and biological sciences as they relate to atomic energy and health physics. The primary objective is to add to the pool of trained personnel for the country's atomic energy enterprise but such trained personnel may well prove useful also in radiological defense measures and in training others for such purposes.
- 9. Spensored, in cooperation with the Armed Forces special training courses in the medical aspects of atomic energy mi for selected military, naval, airforce, and PHS officers at Cak Ridge, Los Alamos and four AEC regional training centers.
- 10. Participated on the Interdepartmental Working Committee of the HSRB on underground structures and protective construction.
- 11. Through participation on another classified Committee, is assuring that civil defense problems are considered in any future test of explosives.



APPENDIX A

STATISENT OF A.E.C. ACTIVITIES IN THE FIELD OF CIVIL DEFENSE SUBMITTED TO HERB April 18. 1949

The Atomic Energy Act designates a mamber of functions to the AEC which are postinent to a program of planning for and activities in civil defense. First, the AEC is required to establish a program for the control of scientific and technical information relating to atomic energy in such a manner as to assure the common defense and security. Second, the AEC is directed to arrange for the conduct of research and development activities relating to the utilization of fissionable and radioactive materials for medical, biological, health or military purposes and for the protection of health during research and production activities. Third, the AEC is authorized to establish such standards and instructions as may be indicated to protect health and to minimise danger from explosions.

In view of these and other provisions of the Act, the Commission feels that it may properly assume a responsibility of or the dissemination of atomic energy information to appropriate gagencies within the government or to the public. The AEC recognizes its unique position in regard to the accumulation of information in the field of atomic energy and is anxious to cooperate in furnishing information to any agency designated with responsibility for planning and action in regard to civil defense.

The ALC has information on a number of pertinent problems and there is a considerable volume of research and development in the facilities of the AEC and its contractors which is pertinent to civil defense. The AEC also supports through direct contracts related research in a number of colleges, universities and hospitals. Thus, the AEC could be looked to for information in the following fields under atomic weapons:

- 1. Blast effects on structures
- 2. Blast effects on utilities
- 3. Blast effects on personnel
- 4. Burns
- 5. Ionizing radiation injury
- 6. Shielding and shelters
- 7. Medical care for casualties and refugees
- 8. Paychological problems
- 9. Radiological safety including instrumentation for the detection and measurement of atomic energy.
- 10. Training of personnel

In regard to the problem of training, the Commission has already established several programs which include the training of physicisms, biologists and biophysicists in the broad field of atomic energy and the training of technicisms to detect and measure radioactivity. Within these groups it is anticipated that there will develop the future teachers in these fields.

The AEC is conscious of the necessity for planning to meet any eventuality in the case of disaster at a Commission installation. Accordingly, we are organizing at our major installations disaster teams skilled in the use of detection instruments who would be available in the event of an accident within Commission facilities. It is apparent that these could contribute to any program of civil defense.

Since a majority of the activities of the AEC in this regard fall within the responsibility of the Division and Biology and Modicine, the members of this represent

Division will/magnest the Commission in the field of Civil Defense Planning.

APPENDIX B

July 7, 1949

Dear Mr. Steelman:

This is in reply to your letter of June 6, 1949, requesting our comments on the preliminary report on Civil Defense Planning prepared by the staff of the National Security Resources Board.

Our comments on the report are confined at this time to those portions dealing with "wartime disaster relief" against radiological warfare. The Commission would, of course, also have an interest in the development of plans for "peace time disaster relief" and "internal security." The report indicates, however, that recommendations concerning planning and the assignment of responsibilities in those areas are to be made at a later date.

We note the proposed assignment to the Federal Works Agency of primary planning responsibility in the immediate future for wartime disaster relief and the listing of the Atomic Energy Commission as a participating agency in this planning program. The Commission will, of course, be glad to assist the Federal Works Agency in the fulfillment of its reponsibilities.

One of the first and most obvious responsibilities in a planning program will be a further determination of the scope of planning activities. The Commission feels that it can make an important contribution to this determination by making available to the Federal Works Agency technical information on which planning for disaster relief against radiological warfare must necessarily be based. The Commission can also make a substantial contribution to civil defense planning by a detailed study of these present activities of the Commission which, while related primarily to the Commission's own programs, have a bearing on civil defense planning. This study is now being undertaken by the Commission and upon its completion we will be glad to make the results of the study available to the Federal Works Agency and to the National Security Resources Board. We would recommend to the Federal Works Agency and to the National Security Resources Board that similar studies of the present activities of other participating agencies be compiled.

Pending the development of a more detailed definition of the scope of planning activities, the Commission feels that long-term assignments of responsibility should be kept as flexible as possible.

The National Security Resources Board staff report (Part V Section 3c) recommends that the planning addivities of Federal agencies assigned responsibility under any of the planning programs be presented and justified separately in their budget documents. We anticipate that the Commission's role in civil defense planning will be in large measure one of supplying information to other agencies with primary responsibility for civil defense planning. There will, of course, be some aspects of planning, such as in

Mr. John R. Steelman

research, training and public education, where the Cormission may play a more active role. These activities would, however, be largely incidental to the fulfillment of the Cormission's programs and responsibilities under the Atomic Energy Act. It would not, therefore, seem appropriate for the Commission to budget these activities separately under the heading of civil defense planning.

Sincerely yours,

UNITED STATES ATOMIC EMERGY COMMISSION

David E. Lilienthal Chairman

Mr. John R. Stoelman, Chairman National Security Resources Board Washington, D. C.

cc: Dr. Alan Gregg